Michigan Deptartment of Treasury 496 (2-04)

| Local Gov | ernment Type | | Vitage | Other | Local Government Name CITY OF NORTH MUSK | EGON | Court MU | SKEGON |
|-----------|-----------------------|------------------|-------------------------|---------------|---|---------------------------------------|----------------|------------------------|
| 11/30/0 | | | 2/1/0 | 40000 | Deta Augumlant F 3/9/06 | Seport Submitted to State | | |
| accordar | ce with ti | ne State | ments of | the Govern | local unit of government and nmental Accounting Standard s of Government in Michigan b | s Board (GASB) and t | he Uniform | Reporting Format I |
| We affin | m that: | | | | | | | |
| 1. We | have comp | lled with | the Bulle | tin for the A | udits of Local Units of Governn | nent in Michigan as revis | ed. | |
| 2. We | are certifie | d public | accountar | nts registere | d to practice in Michigan | | | |
| | er afflem th | | | responses | have been disclosed in the fina | inclal statements, includ | ing the note | s, or in the report of |
| You mus | t check the | applicat | ole box fo | r each item | below. | | | |
| Yes | V No | 1. Ce | rtain com | ponent units | /funds/agencies of the local ur | iit are excluded from the | financial st | atements. |
| Yes | ☐ No | | are are a 5 of 1980; | | deficits in one or more of this | s unit's unreserved fund | balances/n | etained earnings (P.) |
| Yes | ☐ No | | ere are ir ended) | nstances of | non-compliance with the Uni | form Accounting and B | udgeting Ac | d (P.A. 2 of 1968, a |
| Yes | ✓ No | | | | ated the conditions of either or assued under the Emergency | | the Municip | pal Finance Act or i |
| Yes | ₩ No | | | | posits/investments which do n 31, or P.A. 55 of 1982, as ame | 나는 사람이 되고 하다면 걸는 걸을 다면 나는 것을 하는데 되었다. | y requireme | nts. (P.A. 20 of 194 |
| Yes | No | 6. The | a local un | it has been | delinquent in distributing tax re | venues that were collect | led for anoth | er taxing unit. |
| Yes | V No | 7. per | ned noise | efits (norma | ated the Constitutional require is costs) in the current year. If e normal cost requirement, no | the plan is more than | 100% funde | d and the overfunding |
| Yes | V No | | e local ui CL 129.24 | | dit cards and has not adopte | d an applicable policy | as required | by P.A. 266 of 199 |
| Yeş | ₽ No | 9. Th | e local un | if has not a | dopted an investment policy as | required by P.A. 196 of | 1997 (MCL | 129.95). |
| We have | e enclose | d the fol | owing: | | | Enclosed | To B Forwar | |
| The lett | es of comm | ents and | recomm | endations. | | V | | |
| Reports | on individ | ual feder | al financia | al assistance | programs (program audits). | | | ~ |
| Single A | udit Repo | ns (ASLC | SU) | | | V | | |
| | ev DeLo | - 0. S. W. W. S. | Service of the | | | | | - |
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3/9/06

City of North Muskegon Muskegon County, Michigan

REPORT ON FINANCIAL STATEMENTS

(with required supplementary information)

Year ended November 30, 2005

City of North Muskegon

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As management of the City of North Muskegon, we present to the readers of the City's financial statements this overview and analysis of the financial activities of the City of North Muskegon for the fiscal year ended November 30, 2005. We encourage you to consider the information presented in these financial statements along with the additional information that has been furnished in this letter.

FINANCIAL HIGHLIGHTS

- At the close of the fiscal year, the City of North Muskegon had total assets of \$14,907,686 and total liabilities of \$2,707,638 leaving net assets of \$12,200,048, an increase of 15.4% in the City's overall net assets.
- ➤ Of the total \$12,200,048 in net assets, the City may use \$1,797,805 (unrestricted net assets) to meet the ongoing obligations to citizens and creditors.
- Total revenues, including all program and general revenues, were \$5,029,074, made up of governmental revenues of \$3,475,588 and business-type revenues of \$1,553,486.
- Total expenses for all of the City's programs were \$3,403,257. Of that total, the governmental expenses were \$2,213,939 and the business-type expenses were \$1,189,318.
- This year the City repaved Ruddiman Drive for a total cost of \$1,938,551 and installed new sewer and watermains along the road.

OVERVIEW OF THE FINANCIAL STATEMENTS

The discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide Financial Statements

The government-wide financial statements are designed to provide the reader with a broad overview of the City's finances. These statements are similar to those of a private sector business.

The Statement of Net Assets presents information on all of the City's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Statement of Activities presents information showing how the City's net assets changed during the fiscal year. All changes in net assets are reported when the event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in the future fiscal periods.

Both of the government-wide financial statements mentioned above distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are designed to recover all or a significant part of their costs through user fees and charges for services (business type activities). The governmental activities of the City include general government, public safety, public works and cultural and recreational activities. The business-type activities of the City include water distribution and sewer services.

Fund Financial Statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories-governmental funds, proprietary funds and fiduciary funds.

Governmental Funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on current sources and uses of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. This information may be useful in evaluating a governmental entity's short-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's short-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between the two.

The City maintains several individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General, Major Streets, Local Streets, Contingent and Reserve and Millage funds, which are considered to be major funds. Data from the other funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements elsewhere in this report.

Proprietary Funds. The City has two enterprise funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its water distribution and sewer operations.

Enterprise funds provide the same type of information as the government-wide financial statements, only in more detail. The enterprise funds financial statements provided separate information for Water and Sewer funds both of which are major funds.

Fiduciary Funds. Fiduciary funds are used to account for resources held for the benefit of parties outside the City. Fiduciary funds are not reflected on the government-wide financial statements because the resources from those funds are not available to support the City's programs. The accounting method used for fiduciary finds is much like that used for the proprietary funds.

Notes to the Financial Statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The reader is encouraged to include the reading of this section in any attempt to analyze and understand these statements.

Other Information. In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the City's budgetary information as it relates to the actual expenditures for the General, Major Streets, Local Streets and Contingent and Reserve funds.

Government-wide Financial Analysis

The first table presented below is a summary of the government-wide statement of net assets for the City. As stated earlier, the net assets may be used as an indicator of a government's financial health. As of November 30, 2005, the City's net assets from governmental activities totaled \$9,553,847 (78%) and \$2,646,201 (22%) from business-type activities, creating a total government-wide net assets total of \$12,200,048.

In examining the composition of these net assets, the reader should note that governmental activities net assets are invested in capital assets (i.e., streets, buildings, land, vehicles, equipment, etc.) These assets are used to provide services to the City's residents, and they are not available to pay salaries, operational expenses or fund capital projects. The unrestricted net assets for governmental-type activities actually depict a balance of \$916,237. This represents the amount of discretionary cash or investments that can be used for general governmental operations.

The business-type activities show a total of \$2,646,201 in net assets including \$879,694 (33%) in unrestricted net assets. The Sewer Fund and Water Fund unrestricted net assets are \$243,743 and \$642,244, respectively.

Net Assets

| | | Governmental Activities | | | | Busin | ness tivit | • • | | 1 | | |
|------------------------|----|----------------------------|--------|-----------|-----------|-----------|---------------|-----------|------------|------------|------------|------------|
| | | | LIVIL. | | - | | ιινιι | | - | | ota | |
| | | 2005 2004 | | | | 2005 | | 2004 | - | 2005 | | 2004 |
| Current assets and | | | | | | | | | | | | |
| other assets | \$ | 2,526,657 | \$ | 1,997,785 | \$ | 1,117,401 | \$ | 1,135,162 | \$ | 3,644,058 | \$ | 3,132,947 |
| Capital assets | | 8,593,473 | | 6,653,011 | | 2,670,155 | | 2,301,815 | | 11,263,628 | | 8,954,826 |
| Total assets | | 11,120,130 | | 8,650,796 | | 3,787,556 | _ | 3,436,977 | | 14,907,686 | | 12,087,773 |
| Current liabilities | | 423,080 | | 187,974 | | 239,300 | | 210,986 | | 662,380 | | 398,960 |
| Noncurrent liabilities | | 1,143,203 | | 170,624 | | 902,055 | | 943,958 | | 2,045,258 | | 1,114,582 |
| Total liabilities | | 1,566,283 | - | 358,598 | _ | 1,141,355 | | 1,154,944 | - | 2,707,638 | | 1,513,542 |
| Net assets | | | | | | | | | | | | |
| Invested in capital | | | | | | | | | | | | |
| assets, net of relate | d | | | | | | | | | | | |
| debt | | 7,446,127 | | 6,578,011 | | 1,766,507 | | 1,280,857 | | 9,212,634 | | 7,858,868 |
| Restricted | | 1,191,483 | | 913,458 | | - | | - | | 1,191,483 | | 913,458 |
| Unrestricted | | 916,237 | | 800,729 | | 879,694 | | 1,001,176 | | 1,795,931 | | 1,801,905 |
| Total net assets | \$ | \$ 9,553,847 \$ 8,292,198 | | \$ | 2,646,201 | \$ | \$ 2,282,033 | | 12,200,048 | \$ | 10,574,231 | |

The increase in current assets and other assets of the governmental activities mirrors the increase in unrestricted and restricted net assets in the governmental activities. Capital assets of the governmental activities increased due to the Ruddiman Drive reconstruction project and the purchase of a fire truck mini-pumper, a police cruiser, and a hovercraft which will be used for water rescue emergencies. These purchases were funded with new long-term debt which caused noncurrent liabilities to increase.

Capital assets of business-type activities increased due to improvements done as a result of the Ruddiman Drive reconstruction project. Other business-type activities are comparable to the prior year.

Governmental Activities

Governmental activities increased by \$1,261,649 (15%) during the 2005 fiscal year. The following table depicts this occurrence which will be discussed in more detail later in this analysis.

The City received several grants during the current fiscal year which increased the capital grants and contributions revenue category. Of the grants received, \$39,466 was used to purchase a hovercraft and protective personal equipment used by the City's fire department and \$910,145 was used to supplement the cost of the Ruddiman Drive reconstruction project.

Business-type Activities

At the end of the fiscal year, the net assets for business-type activities increased by \$364,168 or 16%. Two funds comprise the business-type activities. The Sewer Fund experienced an increase in net assets for the year totaling \$61,800. The Water Fund had an increase in net assets for the year totaling \$302,368.

Water fund expenses increased due to higher water costs from the City of Muskegon. The City has offset these costs by increasing rates to its users which caused higher charges for services revenues.

Change in Net Assets

| | | | | nmental ivities | | Busin | | | | | | | |
|----------------------------|-----|-----------|-------|--------------------|----|-----------|--------|-----------|----|------------|-------|------------|--|
| | _ | | tivit | | | | tiviti | | | | Total | | |
| | _ | 2005 | | 2004 | | 2005 | - | 2004 | - | 2005 | | 2004 | |
| Revenues: | | | | | | | | | | | | | |
| Program revenues | | | | | | | | | | | | | |
| Charges for services | \$ | 126,446 | \$ | 142,892 | \$ | 1,529,601 | \$ | 1,316,380 | \$ | 1,656,047 | \$ | 1,459,272 | |
| Operating grants | | 306,354 | | 305,477 | | - | | - | | 306,354 | | 305,477 | |
| Capital grants and | | | | | | | | | | | | | |
| contributions | | 964,178 | | 206,676 | | - | | - | | 964,178 | | 206,676 | |
| General revenues | | | | | | | | | | | | | |
| Property taxes | | 1,597,832 | | 1,534,408 | | - | | - | | 1,597,832 | | 1,534,408 | |
| Franchise fees | | 21,898 | | 21,684 | | - | | - | | 21,898 | | 21,684 | |
| Grants and contributions | | | | | | | | | | | | | |
| not restricted | | 345,620 | | 342,733 | | - | | - | | 345,620 | | 342,733 | |
| Unrestricted investment | | | | | | | | | | | | | |
| earnings | | 58,310 | | 39,287 | | 23,885 | | 12,766 | | 82,195 | | 52,053 | |
| Miscellaneous | | 47,693 | | 28,469 | | - | | - | | 47,693 | | 28,469 | |
| Gain (loss) on sale of | | | | | | | | | | | | | |
| capital assets | _ | 7,257 | | (4,856) | | - | _ | - | _ | 7,257 | | (4,856) | |
| Total revenues | | 3,475,588 | | 2,616,770 | | 1,553,486 | | 1,329,146 | | 5,029,074 | | 3,945,916 | |
| Expenses: | | | | | | | | | | | | | |
| General government | | 511,596 | | 562,359 | | - | | - | | 511,596 | | 562,359 | |
| Public safety | | 1,053,340 | | 878,444 | | - | | - | | 1,053,340 | | 878,444 | |
| Public works | | 458,390 | | 462,848 | | - | | - | | 458,390 | | 462,848 | |
| Culture and recreation | | 170,245 | | 214,820 | | - | | - | | 170,245 | | 214,820 | |
| Interest on long term debt | | 20,368 | | 4,711 | | - | | - | | 20,368 | | 4,711 | |
| Sewer Fund | | - | | - | | 299,171 | | 299,355 | | 299,171 | | 299,355 | |
| Water Fund | | - | | - | _ | 890,147 | _ | 734,920 | _ | 890,147 | _ | 734,920 | |
| Total expenses | _ | 2,213,939 | _ | 2,123,182 | | 1,189,318 | _ | 1,034,275 | | 3,403,257 | _ | 3,157,457 | |
| Increase in net assets | | | | | | | | | | | | | |
| before transfers | | 1,261,649 | | 493,588 | | 364,168 | | 294,871 | | 1,625,817 | | 788,459 | |
| Transfers | | - | _ | 9,050 | | - | _ | (9,050) | _ | - | | _ | |
| Change in net assets | | 1,261,649 | _ | 502,638 | _ | 364,168 | _ | 285,821 | _ | 1,625,817 | _ | 788,459 | |
| Net assets - Beginning | _ | 8,292,198 | | 7,789,560 | | 2,282,033 | _ | 1,996,212 | _ | 10,574,231 | _ | 9,785,772 | |
| Net assets - Ending | \$_ | 9,553,847 | \$ | 8,292,198 | \$ | 2,646,201 | \$_ | 2,282,033 | \$ | 12,200,048 | \$ | 10,574,231 | |

Financial Analysis of the Government's Funds

As stated earlier in this discussion and analysis, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds. The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances in spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unreserved fund balances or the lack thereof, may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At the end of the 2005 fiscal year, the City governmental funds reported a combined unreserved fund balance of \$960,333. This number represents the unreserved fund balance of \$25,000 in the General Fund, \$567,862 in Major Streets, \$360,875 in Local Streets and \$6,596 in other governmental funds. It is necessary to further distinguish between the unreserved and reserved fund balance. The unreserved balance represents what is available for spending at the City's discretion. The remainder of the fund balance is reserved to indicate that it is not available for new spending because it has already been committed for advances to other funds (\$153,673), for capital projects (\$745,468) and for sanitation (\$10,510). When the fund balance has been adjusted to account for these reserves, the result is a final fund balance of \$1,869,984, which consists of a fund balance of \$35,510 in the General Fund, \$567,862 in Major Streets, \$360,875 in Local Streets, \$705,090 in Contingent and Reserve, \$181,680 in Millage Fund plus the fund balance of \$18,967 in other governmental funds.

Proprietary Funds. The City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. Net assets of the Sewer and Water funds increased by \$63,439 and \$307,022, respectively. The result was an overall net increase in the proprietary funds of \$370,461.

General Fund Budget

During the current fiscal year, the City made several amendments to its original General Fund budget. The most significant of those is listed below:

- Licenses and permits revenues were originally budgeted for \$87,650 and were amended down to \$64,248 because of a decrease in large building/renovation projects.
- > State revenue was originally budgeted for \$554,198 and was amended down to \$342,371 because a state grant for completing the Waterfront Sports Park improvements was delayed. That revenue and corresponding expenditures are anticipated in the upcoming fiscal year.
- Investment earnings were originally budgeted for \$7,000 and were amended up to \$25,000 because of increased interest rates.
- Attorney expenses were originally budgeted for \$25,400 and were amended up to \$56,900 because of unanticipated legal costs.

Budget Variations

The following comments summarize the major variations from the final budget to actual revenues and expenditures.

- General Fund sanitation expenditures were \$134,264, \$70,086 less than budgeted because of a renegotiated contract with a contractor and a reduction in Department of Public Works staffing.
- ➤ General Fund transfers out were \$93,951, \$82,951 more than budgeted because of a larger than anticipated transfer to the Contingent And Reserve Fund.
- Major Streets capital outlay was \$1,883,253, \$183,784 less than budgeted because the costs of repaving Ruddiman Drive were less than originally estimated.

Capital Assets

The City investment in capital assets for its governmental and business-type activities as of November 30, 2005 totaled \$11,263,628 (net of accumulated depreciation). This investment in capital assets includes land, buildings, infrastructure, improvements, machinery, equipment, plants and vehicles.

Major capital asset events during the current fiscal year included the following:

- The State of Michigan donated two optical scan voting machines to the City, valued at \$5,528 each.
- ➤ The City purchased a floating dock for Block 58 for \$62,500.
- The City replaced Ruddiman Drive for \$1,938,551.
- The City's fire department purchased a hovercraft and trailer for \$29,847 and a mini pumper for \$154,105.
- The City's police department purchased a police cruiser for \$25,281.
- The sewer department purchased a lift station pump for \$9,000, replaced the Bear Lake channel sewer main for \$100,419 and replaced the sewer line along Ruddiman Drive for \$81,532.
- The water department replaced the water main along Ruddiman Drive for \$241,032.
- The City's DPW department purchased a 2006 Ford F250 for \$17,956.
- The City disposed of a pumping station, snow plow, underbody scraper, police cruiser, pumper truck and trash pumps.

CAPITAL ASSETS (Net of Accumulated Depreciation)

| | | Gove | rnn | nental | | Busin | ess | -type | | | | | |
|----------------------------|----|-----------|------|-----------|----------------|---------|---------------------|--------------|------------|----|-----------|--|--|
| | | Ac | tivi | ties | | Act | ivit | ties | Total | | | | |
| | | 2005 | | 2004 | | 2005 | | 2004 | 2005 | | 2004 | | |
| Land | \$ | 4,946,506 | \$ | 4,946,506 | \$ | 1,500 | \$ | 1,500 \$ | 4,948,006 | \$ | 4,948,006 | | |
| Construction in progress | | 34,796 | | 129,275 | | - | | - | 34,796 | | 129,275 | | |
| Land improvements | | 111,448 | | 65,911 | | - | | - | 111,448 | | 65,911 | | |
| Buildings and improvements | S | 808,724 | | 858,135 | | 12,415 | | 13,335 | 821,139 | | 871,470 | | |
| Furniture and equipment | | 285,436 | | 279,353 | | - | | - | 285,436 | | 279,353 | | |
| Vehicles and equipment | | 455,431 | | 343,562 | | 9,689 | | 3,592 | 465,120 | | 347,154 | | |
| Infrastructure | | 1,951,132 | | 30,269 | | - | | - | 1,951,132 | | 30,269 | | |
| Sewer system | | - | | - | | 735,019 | | 567,601 | 735,019 | | 567,601 | | |
| Water system | | - | | - | 1,911,532 | | 1,911,532 1,715,787 | | 1,911,532 | _ | 1,715,787 | | |
| Total | \$ | 8,593,473 | \$ | 6,653,011 | 1 \$ 2,670,155 | | \$_ | 2,301,815 \$ | 11,263,628 | \$ | 8,954,826 | | |

Additional information on the City's capital assets can be found in Note D of the "Notes to the Financial Statements" of this report.

Long-term Debt

At the end of the 2005 fiscal year, the City had total outstanding debt of \$2,287,462 consisting of general obligations bonds, revenue bonds, Michigan Transportation Fund debt, and accumulated compensated absences. Approximately \$760,000 or (33%) of the City's outstanding debt represented in table below is recorded as revenue bonds. The payment of this debt service is anticipated through the revenues generated from the water and sewer services in the enterprise funds.

OUTSTANDING DEBT

| | | Gover | nme | ntal | | Busin | ness | s-type | | | | | | |
|--------------------------|----|-----------|---------|---------|----|---------|------|-----------|-------|-----------|----|-----------|--|--|
| | | Acti | vitie | es | _ | Ac | tivi | ties | Total | | | | | |
| | | 2005 | 05 2004 | | | 2005 | | 2004 | _ | 2005 | | 2004 | | |
| General obligation bonds | \$ | 1,100,000 | \$ | - | \$ | 236,055 | \$ | 215,958 | \$ | 1,336,055 | \$ | 215,958 | | |
| Michigan Transportation | | | | | | | | | | | | | | |
| Fund debt | | 65,000 | | 75,000 | | - | | - | | 65,000 | | 75,000 | | |
| Accumulated compensated | | | | | | | | | | | | | | |
| absences | | 126,407 | | 117,360 | | - | | - | | 126,407 | | 117,360 | | |
| Revenue bonds | _ | - | _ | - | | 760,000 | | 805,000 | | 760,000 | | 805,000 | | |
| Total | \$ | 1,291,407 | \$ | 192,360 | \$ | 996,055 | \$ | 1,020,958 | \$ | 2,287,462 | \$ | 1,213,318 | | |

The City's total debt increased by \$1,188,561 during the fiscal year. This increase was due to the borrowing of \$1,100,000 in general obligation bonds, offset by debt payments.

Additional information on the City's long-term debt can be found in Note I of the "Notes to the Financial Statements" of this report.

General Economic Overview

Property Tax Revenues

The City's charter allows for the collection of 10 mills per dollar of taxable value assessed to each property owner. The City's 2005 general operating millage rate will be rolled back to 9.4626 by the Headlee Amendment, which was designed to limit the growth of property tax revenue by controlling the formula used to calculate property taxes. In addition to the operating millage, the city will collect 1.440 of an allowable 2.5 mills for yard waste collection and 1.5 mills, the second year of a 10-year charter amendment millage, for public safety equipment purchases and the Ruddiman Drive repaving project.

Michigan state property tax revenue increases are also greatly influenced by the 1994 Amendment to the State Constitution, commonly referred to as "Proposal A". The statewide tax reform amendment limits the growth in taxable value on any unsold individual property to the lesser of inflation or 5 percent. When property is transferred, the resulting Headlee roll back, caused by the uncapping of taxable values, actually results in other property owners paying less than the rate of inflation. Because the City of North Muskegon is a "mature" community with few parcels available for the building of new homes, the effect of this rollback is magnified. The result is slower growth in the City's property tax revenues.

State Shared Revenues

Typically, the second largest source of municipal revenue is state shared sales tax revenues. Over the past several years, the State's budget challenges have caused a reduction in revenue sharing payments to local governmental units. Over the past five years the City's General Fund has experienced a total reduction in state shared revenues of \$88,086 as compared to fiscal year 2000 levels.

The 2006 General Fund budget anticipates a break-even year for the City. The 2005 budget anticipated the arrival of a \$208,000 state grant awarded for various improvements to the City's waterfront sports park. Because of the lag time in obtaining a permit from the Army Corps of Engineers, the 2006 budget will be amended to include that revenue and corresponding expenditures since that project will be completed in the next fiscal year.

Major Streets and Local Streets Funds

Budgets for revenues and expenditures in both the 2006 Major and Local Streets Fund budgets are consistent with 2005 figures with the exception of the 2005 Ruddiman Drive project costs and the revenues brought in by the grant.

City of North Muskegon

Management's Discussion and Analysis

Sewer and Water Funds

The City purchases its water from the City of Muskegon's water treatment plant. Due to water rate increases by Muskegon, North Muskegon implemented a two step rate increase in 2004 and 2005. No further rate adjustments are anticipated during the 2006 fiscal year.

Requests for Information

This financial report is designed to provide a general overview of the City of North Muskegon's finances for all those with an interest. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the City of North Muskegon, 1502 Ruddiman Drive, North Muskegon, Michigan, 49445, (231) 744-1621.

BRICKLEY DELONG CERTIFIED PUBLIC ACCOUNTANTS

INDEPENDENT AUDITORS' REPORT

February 1, 2006

Honorable Mayor and Members of the City Council North Muskegon North Muskegon, Michigan

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of North Muskegon as of and for the year ended November 30, 2005, which collectively comprise the City's financial statements as listed in the table of contents. These financial statements are the responsibility of the City of North Muskegon's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of North Muskegon, as of November 30, 2005, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated February 1, 2006, on our consideration of the City of North Muskegon, Michigan's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in conjunction with this report in considering the results of our audit.

BRICKLEY DELONG

City Council February 1, 2006 Page 2

Brukley le Long, PLC

The management's discussion and analysis and budgetary comparison information on pages i - x and 30 - 33 are not a required part of the basic financial statement but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of North Muskegon's basic financial statements. The combining nonmajor fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining nonmajor funds financial statements have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

City of North Muskegon STATEMENT OF NET ASSETS

November 30, 2005

ASSETS

| | (| Governmental activities | Business-type activities | | Total |
|---|-----|-------------------------|--------------------------|-----|-------------------|
| CURRENT ASSETS | _ | | | _ | |
| Cash and investments | \$ | 2,288,797 | \$ 551,241 | \$ | 2,840,038 |
| Receivables | | 19,229 | 276,260 | | 295,489 |
| Due from other governmental units | | 100,896 | - | | 100,896 |
| Internal balances | | 6,293 | (6,293) | | - |
| Inventories | _ | 5,000 | 29,200 | _ | 34,200 |
| Total current assets | | 2,420,215 | 850,408 | | 3,270,623 |
| NONCURRENT ASSETS | | | | | |
| Capital assets, net | | | | | |
| Nondepreciable | | 4,981,302 | 1,500 | | 4,982,802 |
| Depreciable | | 3,612,171 | 2,668,655 | | 6,280,826 |
| Access rights, net | | - | 82,996 | | 82,996 |
| Bond issuance costs, net | | 17,654 | 9,411 | | 27,065 |
| Special assessments receivable | _ | 88,788 | 174,586 | - | 263,374 |
| Total noncurrent assets | _ | 8,699,915 | 2,937,148 | _ | 11,637,063 |
| Total assets | | 11,120,130 | 3,787,556 | | 14,907,686 |
| LIABILITIES AND NET ASSETS | | | | | |
| CURRENT LIABILITIES | | | | | |
| Accounts payable and accrued liabilities | | 115,136 | 22,833 | | 137,969 |
| Due to other governmental units Deferred revenue | | 134,945 | 122,467 | | 257,412 |
| Bonds and other obligations, due within one year | | 24,795 148,204 | 94,000 | | 24,795 242,204 |
| · · | _ | | | _ | |
| Total current liabilities | | 423,080 | 239,300 | | 662,380 |
| NONCURRENT LIABILITIES Bonds and other obligations, less amounts due within one year | | 1,143,203 | 902,055 | | 2,045,258 |
| · · | _ | | | _ | |
| Total liabilities | - | 1,566,283 | 1,141,355 | - | 2,707,638 |
| NET ASSETS | | | | | |
| Invested in capital assets, net of related debt | | 7,446,127 | 1,766,507 | | 9,212,634 |
| Restricted for: | | | | | |
| Streets and highways | | 985,048 | - | | 985,048 |
| Capital projects | | 195,925 | - | | 195,925 |
| Sanitation | | 10,510 | - | | 10,510 |
| Unrestricted | _ | 916,237 | 879,694 | _ | 1,795,931 |
| Total net assets | \$_ | 9,553,847 | \$ 2,646,201 | \$_ | 12,200,048 |

City of North Muskegon STATEMENT OF ACTIVITIES

For the year ended November 30, 2005

| | | | | | Pro | ogram Revenue | | | Net (Expense) Revenue and Changes in Net Assets | | | | | | |
|--|-----|-------------|------|----------------------|------|---------------------------------|--------------------------------|----|---|-----|--------------------------|------------|--|--|--|
| Functions/Programs | | Expenses | Ī | Charges for services | _ | erating grants I contributions | Capital grants d contributions | | Governmental activities |] | Business-type activities | Total | | | |
| Governmental activities | _ | z.i.peiises | - | | | - Commons | | - | | - | | | | | |
| General government | \$ | 511,596 | \$ | 19,196 | \$ | - | \$ 11,056 | \$ | (481,344) | \$ | - \$ | (481,344) | | | |
| Public safety | | 1,053,340 | | 58,667 | | - | 39,466 | | (955,207) | | - | (955,207) | | | |
| Public works | | 458,390 | | 42,035 | | 306,354 | 910,156 | | 800,155 | | - | 800,155 | | | |
| Culture and recreation | | 170,245 | | 6,548 | | - | 3,500 | | (160, 197) | | - | (160, 197) | | | |
| Interest on long-term debt | _ | 20,368 | | _ | _ | | | | (20,368) | _ | | (20,368) | | | |
| Total governmental activities | | 2,213,939 | | 126,446 | | 306,354 | 964,178 | | (816,961) | | - | (816,961) | | | |
| Business-type activities | | | | | | | | | | | | | | | |
| Sewer | | 299,171 | | 353,902 | | - | = | | - | | 54,731 | 54,731 | | | |
| Water | _ | 890,147 | _ | 1,175,699 | _ | - | - | _ | - | _ | 285,552 | 285,552 | | | |
| Total business-type activities | _ | 1,189,318 | _ | 1,529,601 | _ | - | - | _ | | _ | 340,283 | 340,283 | | | |
| Total government | \$_ | 3,403,257 | \$ = | 1,656,047 | \$ _ | 306,354 | \$ 964,178 | | (816,961) | | 340,283 | (476,678) | | | |
| General revenues | | | | | | | | | | | | | | | |
| Property taxes | | | | | | | | | 1,597,832 | | - | 1,597,832 | | | |
| Franchise fees | | | | | | | | | 21,898 | | - | 21,898 | | | |
| Grants and contributions not restricted to specific programs | S | | | | | | | | 345,620 | | - | 345,620 | | | |
| Unrestricted investment earnings | | | | | | | | | 58,310 | | 23,885 | 82,195 | | | |
| Miscellaneous | | | | | | | | | 47,693 | | - | 47,693 | | | |
| Gain on sale of capital assets | | | | | | | | | 7,257 | _ | | 7,257 | | | |
| Total general revenues | | | | | | | | - | 2,078,610 | _ | 23,885 | 2,102,495 | | | |
| Change in net assets | | | | | | | | | 1,261,649 | | 364,168 | 1,625,817 | | | |
| Net assets at December 1, 2004 | | | | | | | | - | 8,292,198 | _ | 2,282,033 | 10,574,231 | | | |
| Net assets at November 30, 2005 | | | | | | | | \$ | 9,553,847 | \$_ | 2,646,201 \$ | 12,200,048 | | | |

City of North Muskegon

BALANCE SHEET

Governmental Funds November 30, 2005

| | _ | General Fund | _ | Major Streets Fund | | Local Streets Fund | | Contingent and Reserve Fund | _ | Millage Fund | | Other governmental funds | _ | Total governmental funds |
|-------------------------------------|-----|-----------------|-----|--------------------------|------|--------------------------|--------|-----------------------------------|-----|-----------------|-------------|--------------------------------|------|--------------------------------|
| ASSETS | | | | | | | | | | | | | | |
| Cash and investments | \$ | 194,134 | \$ | 676,058 | \$ | 341,569 | \$ | 428,998 | \$ | 301,338 | \$ | 51,675 | \$ | 1,993,772 |
| Receivables | | | | | | | | | | | | | | |
| Accounts | | 2,575 | | 625 | | - | | - | | - | | - | | 3,200 |
| Property taxes | | 4,126 | | - | | - | | - | | 342 | | - | | 4,468 |
| Special assessments | | - | | - | | 89,829 | | - | | - | | 10,520 | | 100,349 |
| Due from other governmental units | | 61,687 | | 28,883 | | 10,326 | | - | | - | | - | | 100,896 |
| Due from other funds | | = | | = | | - | | 122,419 | | - | | - | | 122,419 |
| Advances to other funds | _ | - | _ | - | _ | - | | 153,673 | _ | - | | | _ | 153,673 |
| Total assets | \$= | 262,522 | · | 705,566 | \$ = | 441,724 | · \$ _ | 705,090 | \$= | 301,680 | \$ = | 62,195 | \$ = | 2,478,777 |
| LIABILITIES AND FUND BALANCES | | | | | | | | | | | | | | |
| Liabilities | | | | | | | | | | | | | | |
| Accounts payable | \$ | 55,189 | \$ | 2,038 | \$ | - | \$ | - | \$ | - | \$ | 436 | \$ | 57,663 |
| Accrued liabilities | | 24,609 | | 721 | | 1,001 | | - | | - | | 179 | | 26,510 |
| Due to other governmental units | | - | | 134,945 | | - | | - | | - | | - | | 134,945 |
| Due to other funds | | 122,419 | | - | | - | | - | | - | | - | | 122,419 |
| Deferred revenue | | 24,795 | | - | | 79,848 | | - | | - | | 8,940 | | 113,583 |
| Advances from other funds | _ | - | | - | _ | - | | | _ | 120,000 | | 33,673 | _ | 153,673 |
| Total liabilities | | 227,012 | | 137,704 | | 80,849 | | - | | 120,000 | | 43,228 | | 608,793 |
| Fund balances (deficits) | | | | | | | | | | | | | | |
| Reserved for: | | | | | | | | | | | | | | |
| Advances | | - | | - | | - | | 153,673 | | - | | - | | 153,673 |
| Capital projects | | - | | - | | - | | - | | 181,680 | | 14,245 | | 195,925 |
| Sanitation | | 10,510 | | - | | - | | - | | - | | - | | 10,510 |
| Unreserved, undesignated | | | | | | | | | | | | | | |
| General Fund | | 25,000 | | - | | - | | - | | - | | - | | 25,000 |
| Special revenue funds | | - | | 567,862 | | 360,875 | | 551,417 | | - | | 6,596 | | 1,486,750 |
| Capital projects funds | _ | - | | - | _ | - | | _ | _ | - | | (1,874) | _ | (1,874) |
| Total fund balances (deficits) | _ | 35,510 | _ | 567,862 | _ | 360,875 | _ | 705,090 | _ | 181,680 | | 18,967 | _ | 1,869,984 |
| Total liabilities and fund balances | \$_ | 262,522 | \$_ | 705,566 | \$_ | 441,724 | \$_ | 705,090 | \$_ | 301,680 | \$_ | 62,195 | \$_ | 2,478,777 |

City of North Muskegon

RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET ASSETS

November 30, 2005

| Total fund balance—governmental funds | | \$ | 1,869,984 |
|---|------------------------------|-----|-------------|
| Amounts reported for governmental activities in the Statement of Net Assets are different because: | | | |
| Capital assets used in governmental activities are not financial resources and are not reported in the governmental funds. Cost of capital assets Accumulated depreciation | \$ 10,140,634 (1,708,954) | | 8,431,680 |
| Bond issuance costs are not capitalized and amortized in the governmental funds. Bond issuance costs Accumulated amortization | 18,496 (842) | | 17,654 |
| Accrued interest in governmental activities is not reported in the governmental funds. | | | (6,200) |
| Special assessment revenue is not recognized until it is receivable in the current period and therefore is shown as deferred revenue in the governmental funds. | | | 88,788 |
| Long-term liabilities in governmental activities are not due and payable in the current period and are not reported in the governmental funds. Bonds and notes payable Compensated absences | (1,165,000) (126,407) | | (1,291,407) |
| Internal service funds are used by management to charge the costs of certain activities to individual funds. The assets and liabilities of the internal service funds are reported with governmental activities in the Statement of Net Assets. | | _ | 443,348 |
| Net assets of governmental activities in the Statement of Net Assets | | \$_ | 9,553,847 |

City of North Muskegon STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

Governmental Funds

For the year ended November 30, 2005

| | _ | General Fund | _ | Major Streets Fund | | Local Streets Fund | _ | Contingent and Reserve Fund | Millage Fund | go | Other vernmental funds | _ | Total governmental funds |
|--|-----|-----------------|-----|--------------------------|-----|--------------------------|----|-----------------------------------|-----------------|----|------------------------------|-----|--------------------------------|
| REVENUES | | | | | | | | | | | | | |
| Property taxes | \$ | 1,408,485 | \$ | - | \$ | - | \$ | - \$ | 189,347 | \$ | - | \$ | 1,597,832 |
| Licenses and permits | | 66,428 | | - | | = | | - | - | | - | | 66,428 |
| Intergovernmental revenues | | | | | | | | | | | | | |
| Federal | | 39,466 | | 910,145 | | | | - | - | | - | | 949,611 |
| State | | 354,437 | | 209,694 | | 77,121 | | - | - | | - | | 641,252 |
| Charges for services | | 65,464 | | - | | - | | 3,800 | - | | 9,598 | | 78,862 |
| Fines and forfeitures | | 10,115 | | - | | - | | - | - | | - | | 10,115 |
| Investment earnings | | 25,336 | | 10,415 | | 9,124 | | 10,124 | 15,566 | | 2,500 | | 73,065 |
| Other | _ | 52,308 | _ | 625 | - | 13,308 | _ | | | | 1,502 | _ | 67,743 |
| Total revenues | | 2,022,039 | | 1,130,879 | | 99,553 | | 13,924 | 204,913 | | 13,600 | | 3,484,908 |
| EXPENDITURES | | | | | | | | | | | | | |
| Current | | | | | | | | | | | | | |
| General government | | 365,105 | | - | | - | | - | - | | - | | 365,105 |
| Public safety | | 656,176 | | - | | - | | - | - | | - | | 656,176 |
| Public works | | 233,171 | | 83,181 | | 56,385 | | - | - | | - | | 372,737 |
| Culture and recreation | | 92,985 | | - | | - | | - | - | | 13,835 | | 106,820 |
| Other governmental functions | | 517,002 | | - | | - | | - | - | | - | | 517,002 |
| Debt service | | | | | | | | | | | | | |
| Principal | | - | | - | | 10,000 | | - | - | | - | | 10,000 |
| Interest and fees | | 9,319 | | - | | 3,305 | | - | - | | - | | 12,624 |
| Bond issuance costs | | - | | 18,496 | | - | | - | - | | - | | 18,496 |
| Capital outlay | _ | 243,607 | _ | 1,883,253 | | - | _ | | | | | _ | 2,126,860 |
| Total expenditures | _ | 2,117,365 | _ | 1,984,930 | _ | 69,690 | - | | | | 13,835 | _ | 4,185,820 |
| Excess of revenues over (under) expenditures | | (95,326) | | (854,051) | | 29,863 | | 13,924 | 204,913 | | (235) | | (700,912) |
| OTHER FINANCING SOURCES (USES) | | | | | | | | | | | | | |
| Proceeds from sale of capital assets | | 7,257 | | - | | - | | = | - | | - | | 7,257 |
| Proceeds from long-term debt | | - | | - | | - | | - | 1,100,000 | | - | | 1,100,000 |
| Discount on long-term debt issued | | - | | - | | - | | - | (1,844) | | - | | (1,844) |
| Transfers in | | 192,530 | | 1,046,902 | | - | | 121,880 | - | | 1,790 | | 1,363,102 |
| Transfers out | _ | (93,951) | _ | - | | - | _ | (1,790) | (1,239,432) | | (27,929) | _ | (1,363,102) |
| Total other financing sources (uses) | _ | 105,836 | _ | 1,046,902 | _ | - | _ | 120,090 | (141,276) | | (26,139) | _ | 1,105,413 |
| Net change in fund balances | | 10,510 | | 192,851 | | 29,863 | | 134,014 | 63,637 | | (26,374) | | 404,501 |
| Fund balances at December 1, 2004 | _ | 25,000 | _ | 375,011 | _ | 331,012 | - | 571,076 | 118,043 | _ | 45,341 | _ | 1,465,483 |
| Fund balances at November 30, 2005 | \$_ | 35,510 | \$_ | 567,862 | \$_ | 360,875 | \$ | 705,090 | 181,680 | s | 18,967 | \$_ | 1,869,984 |

City of North Muskegon

RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES

For the year ended November 30, 2005

| Net change in fund balances—total governmental funds: | \$ | 404,501 |
|--|-----|-------------|
| Amounts reported for governmental activities in the Statement of Activities are different because: | | |
| Governmental funds report outlays for capital assets and bond issuance costs as expenditures; in the Statement of Activities, these costs are depreciated and amortized over their estimated useful lives, respectively. Depreciation and amortization expense Capital outlay and bond issuance costs \$ (137,769) 2,145,355 | | 2,007,586 |
| Governmental funds report the entire proceeds from the sale of capital assets as revenue, but the Statement of Activities reports only the gain or loss on the sale of capital assets. | | (14,069) |
| Debt proceeds are other financing sources in the governmental funds, but the proceeds increase long-term debt in the Statement of Net Assets. | | (1,100,000) |
| Repayment of principal on long-term debt is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Assets. | | 10,000 |
| Interest expense on long-term debt is recorded in the Statement of Activities when incurred, but is not reported in the governmental funds until paid. | | (5,900) |
| Compensated absences are reported on the accrual method in the Statement of Activities and reported as expenditures when financial resources are used in the governmental funds. | | (9,047) |
| Governmental funds recognize special assessments as revenue as they become current, however they are recognized in full when levied in the Statement of Net Assets. | | (11,471) |
| The internal service funds are used by management to charge the costs of certain activities to individual funds. The net change of the internal service funds is reported with governmental activities. | _ | (19,951) |
| Change in net assets of governmental activities | \$= | 1,261,649 |

City of North Muskegon STATEMENT OF NET ASSETS

Proprietary Funds November 30, 2005

ASSETS

Governmental

| | Donie | ness-type Activities - Enter | muica fou da | Activities - Internal service |
|---|--------------------------|------------------------------|-----------------------------|-------------------------------|
| | Sewer | Water | Total | fund |
| CURRENT ASSETS Cash and investments Receivables | \$ 166,232 | \$ 385,009 | \$ 551,241 | \$ 295,025 |
| Accounts Special assessments Inventories | 78,289 1,440 3,000 | 176,350 20,181 26,200 | 254,639 21,621 29,200 | - - 5,000 |
| Total current assets | 248,961 | 607,740 | 856,701 | 300,025 |
| NONCURRENT ASSETS Capital assets | | 1.500 | 1.500 | |
| Land Utility systems | 1,238,796 | 1,500 2,695,886 | 1,500 3,934,682 | - |
| Buildings and improvements | 1,230,790 | 13,795 | 13,795 | - - |
| Equipment | 28,634 | 17,034 | 45,668 | 737,566 |
| Less accumulated depreciation | (524,611)_ | (800,879) | (1,325,490) | (575,773) |
| Net capital assets | 742,819 | 1,927,336 | 2,670,155 | 161,793 |
| Access rights, net | 82,996 | - | 82,996 | - |
| Bond issuance costs, net Special assessments receivable | - 8,640 | 9,411 165,946 | 9,411 174,586 | _ |
| Total noncurrent assets | 834,455 | 2,102,693 | 2,937,148 | 161,793 |
| Total assets | 1,083,416 | 2,710,433 | 3,793,849 | 461,818 |
| | TIES AND NET ASSETS | | | |
| CURRENT LIABILITIES Accounts payable | 2,929 | 10,945 | 13,874 | 24,455 |
| Accrued liabilities | 2,929 | 8,444 | 8,959 | 308 |
| Due to other governmental units | 10,414 | 112,053 | 122,467 | - |
| Bonds and other obligations, due within one year | 41,000 | 53,000 | 94,000 | _ |
| Total current liabilities | 54,858 | 184,442 | 239,300 | 24,763 |
| NONCURRENT LIABILITIES | | | | |
| Bonds and other obligations, less amounts due within one year | 111,193_ | 790,862 | 902,055 | |
| Total liabilities | 166,051 | 975,304 | 1,141,355 | 24,763 |
| NET ASSETS Invested in capital assets, net of related debt Unrestricted | 673,622 243,743 | 1,092,885 642,244 | 1,766,507 885,987 | 161,793 275,262 |
| Total net assets | \$ 917,365 | \$ 1,735,129 | 2,652,494 | \$ 437,055 |
| Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds | | | (6,293) | |
| Net assets of business-type activities | | | \$ 2,646,201 | |

City of North Muskegon STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS

Proprietary Funds

For the year ended November 30, 2005

| | _ | Business- Sewer | | Governmental Activities - Internal service funds | | | | |
|--|-----|--------------------|-----|--|-----|-----------|-----|----------|
| REVENUES | _ | | _ | | _ | | _ | |
| Charges for services | \$ | 347,902 | \$ | 947,429 | \$ | 1,295,331 | \$ | 105,347 |
| OPERATING EXPENSES | | | | | | | | |
| Administration | | 18,519 | | 22,029 | | 40,548 | | 1,097 |
| Operations | | 215,976 | | 768,819 | | 984,795 | | 81,922 |
| Depreciation and amortization | | 50,528 | | 49,152 | | 99,680 | | 53,357 |
| Total operating expenses | | 285,023 | | 840,000 | | 1,125,023 | | 136,376 |
| Operating income (loss) | | 62,879 | | 107,429 | | 170,308 | | (31,029) |
| NONOPERATING REVENUES (EXPENSES) | | | | | | | | |
| Investment earnings | | 7,069 | | 16,816 | | 23,885 | | 4,785 |
| Connection fees | | 6,000 | | 228,270 | | 234,270 | | - |
| Interest expense | _ | (12,509) | _ | (45,493) | _ | (58,002) | _ | |
| Total nonoperating revenues | _ | 560 | _ | 199,593 | _ | 200,153 | | 4,785 |
| Change in net assets | | 63,439 | | 307,022 | | 370,461 | | (26,244) |
| Total net assets at December 1, 2004 | _ | 853,926 | _ | 1,428,107 | | | | 463,299 |
| Total net assets at November 30, 2005 | \$_ | 917,365 | \$_ | 1,735,129 | | | \$_ | 437,055 |
| Adjustments to reflect the consolidation of internal service fund activities related to enterprise funds | | | | | _ | (6,293) | | |
| Change in net assets of business-type activities | | | | | \$_ | 364,168 | | |

City of North Muskegon STATEMENT OF CASH FLOWS

Proprietary Funds

For the year ended November 30, 2005

| | _ | | -type . | Activities - Ent | erpris | | | Governmental Activities - Internal service |
|---|-----|-----------|---------|------------------|--------|-----------|-----|--|
| | _ | Sewer | _ | Water | _ | Total | _ | funds |
| CASH FLOWS FROM OPERATING ACTIVITIES | _ | | _ | | _ | | _ | |
| Receipts from customers | \$ | 332,431 | \$ | 986,447 | \$ | 1,318,878 | \$ | 126.555 |
| Receipts from interfund services provided | | 1,200 | | 7,753 | | 8,953 | | 136,575 |
| Payments to suppliers | | (178,584) | | (689,804) | | (868,388) | | (43,051) |
| Payments to employees | | (45,449) | | (78,820) | | (124,269) | | (19,092) |
| Payment for interfund services used | _ | (14,384) | _ | (34,680) | - | (49,064) | - | |
| Net cash provided by operating activities | | 95,214 | | 190,896 | | 286,110 | | 74,432 |
| CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES | | | | | | | | |
| Connection fees | | 7,440 | | 153,394 | | 160,834 | | - |
| Purchases of capital assets | | (190,951) | | (241,032) | | (431,983) | | (17,955) |
| Principal paid on capital debt | | (29,693) | | (47,988) | | (77,681) | | - |
| Interest paid on capital debt | _ | (12,509) | _ | (45,493) | _ | (58,002) | _ | - |
| Net cash used for capital and related financing activities | | (225,713) | | (181,119) | | (406,832) | | (17,955) |
| CASH FLOW FROM INVESTING ACTIVITIES | | | | | | | | |
| Investment earnings | _ | 7,069 | _ | 16,816 | _ | 23,885 | _ | 4,785 |
| Net increase (decrease) in cash and investments | | (123,430) | | 26,593 | | (96,837) | | 61,262 |
| Cash and investments at December 1, 2004 | _ | 289,662 | _ | 358,416 | _ | 648,078 | _ | 233,763 |
| Cash and investments at November 30, 2005 | \$_ | 166,232 | \$_ | 385,009 | \$_ | 551,241 | \$_ | 295,025 |
| Reconciliation of operating income (loss) to net cash provided by operating activities | | | | | | | | |
| Operating income (loss) | \$ | 62,879 | \$ | 107,429 | \$ | 170,308 | \$ | (31,029) |
| Adjustments to reconcile operating income (loss) to net cash provided by operating activities | | , | | , | | , | | ` , |
| Depreciation and amortization expense | | 50,528 | | 49,152 | | 99,680 | | 53,357 |
| Change in assets and liabilities | | • | | | | • | | |
| Receivables, net | | (14,271) | | 46,771 | | 32,500 | | - |
| Internal balances | | (8,818) | | (18,874) | | (27,692) | | 31,228 |
| Accounts and other payables | | 4,695 | | 5,940 | | 10,635 | | 21,121 |
| Accrued liabilities | _ | 201 | _ | 478 | _ | 679 | _ | (245) |
| Net cash provided by operating activities | \$_ | 95,214 | \$_ | 190,896 | \$_ | 286,110 | \$_ | 74,432 |
| Noncash financing activities | | | | | | | | |
| Assumption of additional County debt | \$ | 52,779 | \$ | - | \$ | 52,779 | \$ | - |

City of North Muskegon STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES

Fiduciary Fund November 30, 2005

| | _ | Agency fund |
|---------------------------------|------|-------------|
| ASSETS | | |
| Cash and investments | \$ = | 840 |
| LIABILITIES | | |
| Due to other governmental units | | 589 |
| Other liabilities | _ | 251 |
| Total liabilities | \$_ | 840 |

City of North Muskegon NOTES TO FINANCIAL STATEMENTS

November 30, 2005

NOTE A—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City of North Muskegon (City) have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting policies are described below.

Reporting Entity

The City is a municipal corporation governed by an elected mayor and six-member City Council and is administered by a city manager appointed by the City Council. Generally accepted accounting principles require that if the City has certain oversight responsibilities over other organizations, those organizations should be included in the City's financial statements. Since no organizations met this criteria, none are included in the financial statements.

Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net assets and the statement of changes in net assets) report information on all of the nonfiduciary activities of the City. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirement of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues. The City does not allocate indirect costs.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

November 30, 2005

NOTE A—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES—Continued

Measurement Focus, Basis of Accounting and Financial Statement Presentation—Continued

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, franchise taxes, licenses and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within 60 days of the end of the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the government.

The City reports the following major governmental funds:

The General Fund is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The Major Streets Fund is used to account for gas and weight tax allocations to the City by the Michigan Department of Transportation for construction and maintenance of the City's major streets.

The Local Streets Fund is used to account for gas and weight tax allocations to the City by the Michigan Department of Transportation for construction and maintenance of the City's local streets.

The Contingent and Reserve Fund is used to account for the excess revenues received or provides for deficiencies incurred in the General Fund.

The Millage Fund is used to account for property taxes received for public safety and Ruddiman Drive repaying.

The City reports the following two major proprietary funds:

The Sewer Fund operates the City's sewage pumping station, collection systems and pays for access to the county's sewage treatment plant.

The Water Fund operates the City's water distribution system.

Additionally, the City reports the following fund types:

Internal Service Funds account for equipment management services provided to other funds of the government on a cost reimbursement basis.

November 30, 2005

NOTE A—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES—Continued

Measurement Focus, Basis of Accounting and Financial Statement Presentation—Continued Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Government Accounting Standards Board. Governments also have the option of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The City has elected not to follow subsequent private-sector guidance.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes and other charges between the City's water and sewer function and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services or privileges provided, 2) operating grants and contributions and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues are charges to customers for sales and services. The enterprise funds also recognize as operating revenue the portion of tap fees intended to recover the cost of connecting new customers to the system. Operating expenses for proprietary funds include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

Assets, Liabilities and Net Assets or Equity

Deposits and Investments

The City's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

The City reports its investments in accordance with GASB Statement No. 31, *Accounting and Financial Reporting for Certain Investments and for External Investment Pools*. Under this standard, certain investments are valued at fair value as determined by quoted market prices or by estimated fair values when quoted market prices are not available. The standard also provides that certain investments are valued at cost (or amortized cost) when they are of a short-term duration, the rate of return is fixed, and the City intends to hold the investment until maturity.

The City has adopted an investment policy in compliance with State of Michigan statutes. Those statutes authorize the City to invest in obligations of the United States, certificates of deposit, prime commercial paper, securities guaranteed by United States agencies or instrumentalities, United States government or federal agency obligation repurchase agreements, bankers acceptances, state-approved investment pools and certain mutual funds.

November 30, 2005

NOTE A—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES—Continued

Assets, Liabilities and Net Assets or Equity—Continued

Receivables and Pavables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds". Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances".

Advances between funds, as reported in the fund financial statements, are offset by a fund balance reserve account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

All trade and property tax receivables are shown net of allowance for uncollectibles.

The City bills and collects its own property taxes and also collects taxes for the county, school and State of Michigan. Taxes are levied on each December 1 on the taxable valuation of property (as defined by state statutes) located in the Local Governmental Unit as of the preceding December 31. Uncollectible real property taxes as of the following March 1 are turned over by the City to the County for collection. The County advances the City all these delinquent real property taxes. The delinquent personal property taxes remain the responsibility of the City. The City recognizes all available revenue from the current tax levy. Available means collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period (60 days).

The 2004 state taxable value for real/personal property of the City totaled approximately \$126,230,000. The ad valorem taxes levied consisted of 9.52, 1.62 and 1.5 mills for the City's general operating, rubbish collection and public safety/Ruddiman repaving purposes. These amounts are recognized in the respective General Fund and Millage Fund.

Inventories and Prepaid Items

All inventories are valued at cost using the first-in/first-out (FIFO) method. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

Capital Assets

Capital assets, which include property, plant, equipment and infrastructure assets (e.g., roads, bridges, sidewalks and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

November 30, 2005

NOTE A—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES—Continued

Assets, Liabilities and Net Assets or Equity—Continued

Capital Assets—Continued

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

In the case of the initial capitalization of general infrastructure assets (i.e., those reported by governmental activities) the City chose to include only items acquired since December 1, 2003 as allowed by generally accepted accounting principles.

Property, plant and equipment is depreciated using the straight-line method over the following estimated useful lives:

| <u>Assets</u> | <u>Years</u> |
|--------------------------------|--------------|
| Land improvements | 10-30 |
| Buildings and improvements | 10-35 |
| Office furniture and equipment | 5-10 |
| Vehicles and equipment | 4-25 |
| Infrastructure | 10-50 |

Compensated Absences

City employees are granted vacation and sick leave in varying amounts based on length of service. Upon termination, employees are paid for one-half of their accrued sick days as separation pay under limits that vary by employment group. Sick leave is accumulated at the rate of one day per month of employment.

Long-Term Obligations

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities or proprietary fund type statement of net assets. Bond premiums and discounts as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Fund Equity

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures.

November 30, 2005

NOTE B—STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

Budgetary Information

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all governmental funds except the capital projects funds, which adopt project-length budgets. All annual appropriations lapse at fiscal year end.

The City follows these procedures in establishing the budgetary information provided in the financial statements:

- a. Prior to the commencement of the fiscal year, the City Manager submits to the City Council a proposed operating budget for the fiscal year commencing the following December 1. The operating budget includes proposed expenditures and the means of financing them.
- b. Public hearings are conducted at the City Hall to obtain taxpayer comments.
- c. No later than November 30, the budget is legally enacted through passage of a resolution.
- d. Supplemental appropriations, when required to provide for additional expenditures, are matched by additional anticipated revenues or an appropriation of available fund balance and must be approved by the City Council. All appropriations lapse at year end.

The appropriated budget is prepared by fund, function and department. The City's department heads may make transfers of appropriations within a department. Transfers of appropriations between departments require the approval of the City Council. The legal level of budgetary control is the department level. The City Council made several supplemental budgetary appropriations throughout the year.

Excess of Expenditures Over Appropriations

During the year ended November 30, 2005, actual expenditures exceeded appropriations for transfers out by \$82,951 in the General Fund. These over expenditures were funded with available fund balance.

Fund Deficit

As of November 30, 2005, the Alley Paving District #02-A Fund had an undesignated fund deficit of \$1,874. The deficit will be eliminated as special assessments are collected and recognized as revenue.

November 30, 2005

NOTE C-DEPOSITS AND INVESTMENTS

As of November 30, 2005, the City had the following investments:

| | | Weighted | | |
|--------------------------|------------|----------|-----------|--------------|
| | | average | | |
| | | maturity | | |
| | Fair value | (Days) | Moody's | Percent |
| Investment Type | | | | |
| External investment pool | \$917,262_ | 26 | not rated | <u>100</u> % |

The City voluntarily invests certain excess funds in external pooled investment pool (Pool). The Pool is an external investment pool of "qualified" investments for Michigan municipalities. The Pool is not regulated nor registered with the SEC. The fair value of the City's investments is the same as the fair value of the Pool.

Interest rate risk. The City's investment policy does not limit investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Credit risk. State law limits investments in commercial paper and corporate bonds to the two highest classifications issued by nationally recognized statistical rating organizations (NRSROs). The City has no investment policy that would further limit its investment choices.

Concentration of credit risk. The City does not have a concentration of credit risk policy. Concentration of credit risk is the risk of loss attributed to the magnitude of the City investment in a single issuer, by diversifying the investment portfolio so that the impact of potential losses from any one type of security or issuer will be minimized.

Custodial credit risk - deposits. In the case of deposits, this is the risk that in the event of a bank failure, the City's deposits may not be returned to it. As of November 30, 2005, \$1,751,378 of the City's bank balance of \$1,952,301 was exposed to custodial credit risk because it was uninsured and uncollateralized.

Custodial credit risk - investments. The City does not have a custodial credit risk policy for investments. This is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party.

Foreign currency risk. The City is not authorized to invest in investments which have this type of risk.

NOTE D—CAPITAL ASSETS

Capital asset activity for the year ended November 30, 2005 was as follows:

| | Balance December 1, 2004 | | Additions | | Deductions | N | Balance November 30, 2005 |
|---|--------------------------------|----|-----------|------------|------------|----|---------------------------------|
| Governmental activities: | | • | | | | • | |
| Capital assets, not being depreciated: | | | | | | | |
| Land | \$ 4,946,506 | \$ | - | \$ | - | \$ | 4,946,506 |
| Construction in progress | 129,275 | | 1,906,572 | | 2,001,051 | | 34,796 |
| Total capital assets, not being depreciated | 5,075,781 | | 1,906,572 | | 2,001,051 | | 4,981,302 |
| Capital assets, being depreciated: | | | | | | | |
| Land improvements | 260,938 | | 62,500 | | 6,500 | | 316,938 |
| Buildings and other improvements | 1,871,323 | | - | | - | | 1,871,323 |
| Office, furniture and equipment | 921,924 | | 29,011 | | 8,906 | | 942,029 |
| Vehicles and equipment | 653,773 | | 209,232 | | 65,600 | | 797,405 |
| Infrastructure | 30,652 | | 1,938,551 | | - | | 1,969,203 |
| Total capital assets, being depreciated | 3,738,610 | | 2,239,294 | | 81,006 | | 5,896,898 |
| Less accumulated depreciation: | | | | | | | |
| Land improvements | 195,027 | | 12,424 | | 1,961 | | 205,490 |
| Buildings and other improvements | 1,013,188 | | 49,411 | | - | | 1,062,599 |
| Office, furniture and equipment | 642,571 | | 14,022 | | - | | 656,593 |
| Vehicles and equipment | 310,211 | | 96,739 | | 64,976 | | 341,974 |
| Infrastructure | 383 | | 17,688 | | - | | 18,071 |
| Total accumulated depreciation | 2,161,380 | , | 190,284 | . <u>-</u> | 66,937 | | 2,284,727 |
| Total capital assets, being | | | | | | | |
| depreciated, net | 1,577,230 | | 2,049,010 | | 14,069 | | 3,612,171 |
| Capital assets, net | \$ 6,653,011 | \$ | 3,955,582 | \$_ | 2,015,120 | \$ | 8,593,473 |
| Business-type activities: Capital assets, not being depreciated: Land | \$ 1,500 | \$ | - | \$ | - | \$ | 1,500 |

November 30, 2005

NOTE D—CAPITAL ASSETS—Continued

| | | Balance December 1, 2004 | Additions | _ | Deductions | N - | Balance November 30, 2005 |
|--|-------|--------------------------------|---------------|----|------------|--------|---------------------------------|
| Business-type activities:—Continued Capital assets, being depreciated: | | | | | | | |
| Sewer system | \$ | 1,056,845 | \$ 181,951 | \$ | _ | \$ | 1,238,796 |
| Water system | | 2,454,854 | 241,032 | | - | | 2,695,886 |
| Buildings and improvements | | 13,795 | - | | - | | 13,795 |
| Equipment | | 36,668 | 9,000 | _ | | _ | 45,668 |
| Total capital assets, being depreciated | | 3,562,162 | 431,983 | | - | | 3,994,145 |
| Less accumulated depreciation: | | | | | | | |
| Sewer system | | 489,244 | 14,533 | | - | | 503,777 |
| Water system | | 739,067 | 45,287 | | - | | 784,354 |
| Buildings and improvements | | 460 | 920 | | - | | 1,380 |
| Equipment | • | 33,076 | 2,903 | - | | _ | 35,979 |
| Total accumulated depreciation | | 1,261,847 | 63,643 | _ | | _ | 1,325,490 |
| Total capital assets, being | | 2 200 217 | 260.240 | | | | 2 660 655 |
| depreciated, net | | 2,300,315 | 368,340 | - | | _ | 2,668,655 |
| Capital assets, net | \$ | 2,301,815 | \$ 368,340 | \$ | | \$_ | 2,670,155 |
| Depreciation Depreciation expense was charged to function | ons a | s follows: | | | | | |
| Governmental activities: General government | | | | | | \$ | 9.002 |
| Public safety | | | | | | Φ | 8,002 47,821 |
| Public works | | | | | | | 29,884 |
| Culture and recreation | | | | | | | 51,220 |
| Internal Service Fund depreciation is | | | | | | | 31,220 |
| charged to the various programs b | | | | | | | |
| on their usage of the assets | | | | | | | 53,357 |
| - | | | | | | \$ | 190,284 |
| Business-type activities: | | | | | | = | |
| Sewer Sewer | | | | | | \$ | 15,733 |
| Water | | | | | | _ | 47,910 |
| | | | | | | \$_ | 63,643 |

November 30, 2005

NOTE E—ACCESS RIGHTS

Access rights activity for the year ended November 30, 2005 was as follows:

| | | Balance | | | | | | Balance | |
|-------------------------------|-----|---------|-----|-----------|----|------------|----|---------|--|
| December 1, | | | | | | | | | |
| | | 2004 | | Additions | | Deductions | | 2005 | |
| Business-type activities | _ | | | | | | | | |
| Access rights | \$ | 292,504 | \$ | 52,779 | \$ | 181,992 | \$ | 163,291 | |
| Less accumulated amortization | | 227,492 | | 34,795 | | 181,992 | | 80,295 | |
| Access rights, net | \$_ | 65,012 | \$. | 17,984 | \$ | | \$ | 82,996 | |

Amortization

Amortization expense has been charged to sewer.

NOTE F—BOND ISSUANCE COSTS

Bond issuance cost activity for the year ended November 30, 2005 was as follows:

| | | Balance | | | | Balance |
|--|-------------|------------|-----|-----------|------------|--------------|
| | D | ecember 1, | | | | November 30, |
| | | 2004 | | Additions | Deductions | 2005 |
| Governmental activities: | | | | | | |
| Bond issuance costs | \$ | - | \$ | 18,496 | \$ - | \$ 18,496 |
| Less accumulated amortization | _ | - | _ | 842 | - | 842 |
| Bond issuance costs, net | \$ | - | \$_ | 17,654 | \$ | \$ 17,654 |
| Business-type activities: | | | | | | |
| Bond issuance costs | \$ | 16,060 | \$ | - | \$ - | \$ 16,060 |
| Less accumulated amortization | | 5,407 | _ | 1,242 | | 6,649 |
| Bond issuance costs, net | \$_ | 10,653 | \$= | (1,242) | \$ | \$ 9,411 |
| Amortization | | | | | | |
| Amortization expense was charged to fu | unctions as | s follows: | | | | |
| Governmental activities: | | | | | | |
| Interest on long-term debt | | | | | | \$ 842 |
| Business-type activities: | | | | | | |
| Sewer | | | | | | \$ 1,242 |

November 30, 2005

NOTE G-INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS

Due to/from other funds:

The General Fund owes \$122,419 to the Contingent and Reserve Fund for transfers not paid as of November 30, 2005.

Advances to/from other funds:

| Receivable Fund | <u>Payable Fund</u> | | <u>Amount</u> |
|-----------------------------|--------------------------|-----|---------------|
| Contingent and Reserve Fund | Millage Fund | \$ | 120,000 |
| Contingent and Reserve Fund | Other governmental funds | | 33,673 |
| | | \$_ | 153,673 |

т....с.....

The outstanding advances are for capital projects.

Interfund transfers:

| | Transfers in: | | | | | | | | | |
|-------------------|---------------|---------|-----|-----------|----|-------------|----|--------------|-----------|--------------------------------|
| | | | | Major | | Contingent | | Other | | |
| | | General | | Streets | | and Reserve | | governmental | | |
| | | Fund | _ | Fund | | Fund | _ | funds | Total | Purpose |
| Transfers out: | | | | | | | - | | | |
| General Fund | \$ | - | \$ | - | \$ | 93,951 | \$ | - \$ | 93,951 | See Note J |
| Contingent and | | | | | | | | | | Operations |
| Reserve Fund | | - | | - | | - | | 1,790 | 1,790 | subsidy |
| Millage Fund | | 192,530 | | 1,046,902 | | - | | - | 1,239,432 | Public safety and public works |
| Nonmajor governme | ntal | | | | | | | | | |
| funds | _ | - | _ | - | | 27,929 | | | 27,929 | Close funds |
| Total | \$ = | 192,530 | \$_ | 1,046,902 | \$ | 121,880 | \$ | 1,790 \$ | 1,363,102 | |

NOTE H—DEFERRED REVENUE

Governmental funds report deferred revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of deferred revenue reported in the governmental funds were as follows:

| | | City | | | |
|---|----|-------------|-----|----------|--|
| | U | Jnavailable | _ | Unearned | |
| Special assessments | \$ | 88,788 | \$ | - | |
| Grants and fees | _ | | _ | 24,795 | |
| Total deferred revenue for governmental funds | \$ | 88,788 | \$_ | 24,795 | |

November 30, 2005

NOTE I—LONG-TERM DEBT

Summary of Changes in Long-Term Liabilities

The following is a summary of long-term liabilities activity for the City for the year ended November 30, 2005.

| | | Balance | | | | | Balance | | |
|---------------------------|------|-------------|----|-----------|--------------|------------|-----------------|----|----------|
| | Ι | December 1, | | | November 30, | | Due within | | |
| | 2004 | | | Additions | _] | Reductions | 2005 | _ | one year |
| Governmental activities: | | | | | | | | | |
| General obligation bonds | \$ | - | \$ | 1,100,000 | \$ | - | \$ 1,100,000 | \$ | 75,000 |
| Michigan Transportation | | | | | | | | | |
| Fund debt | | 75,000 | | - | | 10,000 | 65,000 | | 10,000 |
| Compensated absences | _ | 117,360 | | 35,783 | | 26,736 | 126,407 | _ | 63,204 |
| Governmental activity | | | | | | | | | |
| long-term liabilities | \$ _ | 192,360 | \$ | 1,135,783 | \$_ | 36,736 | \$ 1,291,407 | \$ | 148,204 |
| Business-type activities: | | | | | | | | | |
| General obligation bonds | \$ | 215,958 | \$ | 52,778 | \$ | 32,681 | \$ 236,055 | \$ | 44,000 |
| Revenue bonds | _ | 805,000 | | - | | 45,000 | 760,000 | _ | 50,000 |
| Business-type activity | | | | | | | | | |
| long-term liabilities | \$_ | 1,020,958 | \$ | 52,778 | . \$_ | 77,681 | \$ 996,055 | \$ | 94,000 |

Governmental activities:

General obligation bonds:

Limited Tax General Obligation Bonds of 2005 payable in annual installments of \$75,000 to \$175,000 through April 2014; interest at rates varying from 3.25% to 3.6%

\$ 1,100,000

Michigan Transportation Fund debt:

\$115,000 Michigan Transportation Fund Bonds of 2001 payable in annual installments of \$10,000 to \$15,000 through November 2010; interest at rates varying from 4.1% to 4.4%

65,000

Compensated absences

1,165,000 126,407

\$ 1,291,407

November 30, 2005

NOTE I—LONG-TERM DEBT—Continued

Summary of Changes in Long-Term Liabilities—Continued

Business-type activities:

General obligation bonds:

\$129,334 Northside Water System Bonds of 1983; payable in annual installments of \$8,200 through February 2022; including interest at 6%

\$ 83,862

\$110,521 Muskegon County Wastewater Management System Bonds of 2002 payable in annual installments of \$33,043 to \$33,675 through July 2008; interest at 5%

121.080

\$542,500 Muskegon County Wastewater Management System contract payable beginning in 2008; interest at 1.625%

31,113

Revenue bonds:

\$895,000 Water Revenue Bonds of 2001 payable in annual installments of \$50,000 to \$55,000 through November 2020; interest at 4.5% to 5.4%

760,000

996,055

For governmental activities, claims and judgments and compensated absences are liquidated by the General Fund.

The County of Muskegon wastewater contracts payable represent agreements with Muskegon County relating to the construction of sewage treatment facilities. To construct these facilities, the County issued bonds which local municipalities are obligated to repay. The City has recorded the liability for its portion of the County bonds which are to be repaid by the access rights fee. Access rights are also recorded and are amortized over 20 years. The contractual obligation is secured by the full faith and credit of the City. Current debt service requirements are funded by sewer revenues.

Effective January 1, 2005, the wastewater service agreement between the County of Muskegon and thirteen local units, including the City of North Muskegon, was amended to provide financial relief to the County's largest industrial user. Under terms of the amendment, the allocation of debt service charged to each local unit user will increase. The Sewer Fund's total debt obligation and annual payments on that obligation will increase by about 21 percent. The financial impact on the City in 2005 was \$7,068. This bond will be fully retired in 2008. Additional County wastewater debt is paid by local unit users through user charges based on metered sewage flows. Payments on these issues will increase for all local units, including the City, by about 43 percent. The financial impact on the City in 2005 was about \$5,600.

The City was in compliance in all material respects with all the revenue bond ordinances at November 30, 2005.

November 30, 2005

NOTE I—LONG-TERM DEBT—Continued

Annual debt service requirements to maturity for debt outstanding as of November 30, 2005 follows:

| Year ending | _ | Governme | ntal | activites | _ | Business-ty | уре : | activities |
|--------------|-----|------------------|------|-----------------|-----|---------------------|-------|------------|
| November 30, | | Principal | | <u>Interest</u> | | Principal Principal | | Interest |
| 2006 | \$ | 85,000 | \$ | 38,801 | \$ | 93,915 | \$ | 48,387 |
| 2007 | | 85,000 | | 35,964 | | 93,723 | | 43,908 |
| 2008 | | 115,000 | | 32,710 | | 124,642 | | 39,439 |
| 2009 | | 140,000 | | 28,424 | | 53,774 | | 34,976 |
| 2010 | | 140,000 | | 23,638 | | 59,000 | | 32,500 |
| 2011-2015 | | 600,000 | | 44,934 | | 273,901 | | 121,949 |
| 2016-2020 | | - | | - | | 286,985 | | 50,365 |
| 2021-2025 | _ | | _ | - | | 10,115 | _ | 758 |
| | \$_ | 1,165,000 | \$_ | 204,471 | \$_ | 996,055 | \$_ | 372,282 |

NOTE J-UNRESERVED, UNDESIGNATED FUND BALANCE - GENERAL FUND

In accordance with a council resolution, the unreserved, undesignated fund balance in the General Fund is maintained at \$25,000. The Contingent and Reserve Fund receives excess revenues or provides for deficiencies. The transfer from the General Fund to the Contingent and Reserve Fund amounted to \$93,951 for the year ended November 30, 2005.

NOTE K—OTHER INFORMATION

Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees and natural disasters. The City manages its liability and property risk by participating in Michigan Municipal Liability and Property Pool (MMLPP), a public entity risk pool providing property and liability coverage to its participating members. The City pays an annual premium to MMLPP for its insurance coverage. The MMLPP is self-sustaining through member premiums and provides, subject to certain deductibles, occurrence-based casualty coverage for each incident and occurrence-based property coverage to its members by internally assuring certain risks and reinsuring risks through commercial companies. Various deductibles are maintained to place the responsibility for small charges with the insured. Settled claims resulting from these risks have not exceeded insurance coverage in any of the past three fiscal years.

The City manages its workers' compensation risk by participating in the Michigan Municipal Workers' Compensation Fund (MMWCF), a public entity risk pool providing workers' compensation coverage to its participating members. The City pays an annual premium to MMWCF for its workers' compensation coverage. The MMWCF is self-sustaining through member premiums and provides statutory workers' compensation coverage to its members by internally assuring certain risks and reinsuring risks through commercial companies. Settled claims resulting from these risks have not exceeded insurance coverage in any of the past three fiscal years.

The City carries commercial insurance for employee health and accident insurance. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

November 30, 2005

NOTE K—OTHER INFORMATION—Continued

Contingent Liabilities

Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability to the applicable funds. The amount, if any, of expenditures that may be disallowed by the grantor cannot be determined at this time, although the City expects such amounts, if any, to be immaterial.

The City is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the City's counsel the resolution of these matters will not have a material adverse effect on the financial condition of the City.

Post-Retirement Health Care

The City has agreed to provide post-retirement health care to certain employees after they retire.

As of year end, there were fourteen retired employees receiving benefits. The City finances the Plan on a pay-as-you-go basis. For the year ended November 30, 2005, the City's post-retirement health care cost under the Plan was approximately \$109,000.

Lease

The City leases an automobile under an operating lease. Lease expense amounted to \$4,675 for the year ended November 30, 2005. The future minimum lease payments for these leases are as follows:

| Year ending | | |
|--------------|-----|---------------|
| November 30, | | <u>Amount</u> |
| 2006 | \$ | 4,656 |
| 2007 | _ | 3,103 |
| | \$_ | 7,759 |

NOTE L—EMPLOYEE RETIREMENT SYSTEMS AND PENSION PLANS

Pension Plan

Plan Description. The City of North Muskegon is in an agent multiple-employer defined benefit pension plan with the Municipal Employees Retirement System (MERS). The Plan provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to Plan members and beneficiaries. Act No. 427 of the Public Acts of 1984 of the State of Michigan assigns the authority to establish and amend the benefit provisions of the plans that participate in MERS to the respective employer entities; that authority rests with the City of North Muskegon. A copy of the complete financial report and required supplemental information can be obtained by writing to:

City of North Muskegon 1502 Ruddiman Drive North Muskegon, MI 49445

November 30, 2005

NOTE L—EMPLOYEE RETIREMENT SYSTEMS AND PENSION PLANS—Continued

Pension Plan—Continued

Funding Policy. Plan members are required to contribute 3 percent of the first \$4,200 of annual compensation and 5 percent of the portion over \$4,200 to the plan. The City is required to contribute at an actuarially-determined rate depending upon position from 14.97 to 21.08 percent of covered wages.

Annual Pension Cost. For the year ended November 30, 2005, the City's annual pension cost was approximately \$81,000 which the City contributed. The required contribution was determined as part of the December 31, 2003 actuarial valuation using the entry age actuarial cost method. The actuarial assumptions included (a) 8 percent investment rate of return (net of administrative expenses), (b) projected salary increases ranging from 0 percent to 4.5 percent, and (c) 4.5 percent per year compounded annually attributable to inflation. The actuarial value of plan assets was determined using techniques that smooth the effects of short-term volatility in the market value of investments over a five-year period.

Three-Year Trend Information

| | A | pproximate | Percentage | |
|-------------|----|--------------|-------------|-------------|
| | An | nual Pension | of APC | Net Pension |
| Year ending | C | Cost (APC) | Contributed | Obligation |
| 11/30/03 | \$ | 68,000 | 100 % | \$ - |
| 11/30/04 | | 69,000 | 100 | - |
| 11/30/05 | | 81,000 | 100 | _ |

REQUIRED SUPPLEMENTARY INFORMATION Schedule of Funding Progress

| | Dollar | amounts | in t | housands) | |
|----|--------|---------|-----------|-----------|--|
| -1 | Donar | amount | $m \iota$ | nousanasi | |

| | | | | | | | |
|-----------|-------------|-------------------|-----------|--------|-----------|-----------------|---|
| Actuarial | Actuarial | Actuarial Accrued | Unfunded | | | UAAL as a | |
| valuation | value of | Liability (AAL) | AAL | Funded | Covered | percentage of | |
| date | assets | Entry Age | (UAAL) | ratio | payroll | covered payroll | |
| 12/31/02 | \$ 3,480 | \$ 4,053 | \$ 573 | 86 % | \$ 836 | 69 | % |
| 12/31/03 | 3,673 | 4,459 | 786 | 82 | 880 | 89 | |
| 12/31/04 | 3,755 | 5,092 | 1,337 | 74 | 770 | 174 | |
| | | | | | | | |

Deferred Compensation Plan

The City offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The Plan, available to all full-time City employees at their option, permits participants to defer a portion of their salary until future years. The deferred compensation is not available to participants until termination, retirement, death, or unforeseeable emergency.

The Plan has created a trust for the exclusive benefit of the Plan's participants and beneficiaries under rules provided in Internal Revenue Code Section 401(f).

NOTE M—ECONOMIC DEPENDENCY

State of Michigan shared revenues represent 17 percent of General Fund revenues.



City of North Muskegon Required Supplementary Information BUDGETARY COMPARISON SCHEDULE

General Fund

For the year ended November 30, 2005

| | | | | Variance with final budget- |
|--|---------------------------------------|------------------|--------------|-----------------------------|
| | Budget | ted amounts | | positive |
| | Original | Final | Actual | (negative) |
| REVENUES | | | | |
| Property taxes | \$ 1,406,916 | \$ 1,405,548 | \$ 1,408,485 | \$ 2,937 |
| Licenses and permits | 87,650 | 64,248 | 66,428 | 2,180 |
| Intergovernmental revenues | | | | |
| Federal | - | 39,450 | 39,466 | 16 |
| State | 554,198 | 342,371 | 354,437 | 12,066 |
| Charges for services | 40,985 | 49,260 | 65,464 | 16,204 |
| Fines and forfeitures | 15,000 | 9,350 | 10,115 | 765 |
| Investment earnings | 7,000 | 25,000 | 25,336 | 336 |
| Other | 63,686 | 57,168 | 52,308 | (4,860) |
| Total revenues | 2,175,435 | 1,992,395 | 2,022,039 | 29,644 |
| EXPENDITURES | | | | |
| Current | | | | |
| General government | | | | |
| City manager | 74,856 | 74,956 | 74,690 | 266 |
| Elections | 7,450 | 4,950 | 3,692 | 1,258 |
| Board of review | 700 | 431 | 429 | 2 |
| Clerk | 46,791 | 46,441 | 46,033 | 408 |
| Treasurer | 46,267 | 46,267 | 46,096 | 171 |
| Assessor | 18,940 | 18,190 | 18,161 | 29 |
| Attorney | 25,400 | 56,900 | 45,893 | 11,007 |
| Office - clerical | 32,519 | 31,919 | 31,332 | 587 |
| City hall | 53,040 | 53,947 | 53,805 | 142 |
| Public service building | 26,750 | 44,400 | 44,974 | (574) |
| Public safety | 20,700 | 11,100 | 11,5271 | (37.1) |
| Police department | 489,385 | 488,785 | 494,048 | (5,263) |
| Fire department | 132,510 | 149,168 | 147,728 | 1,440 |
| Building inspector | 14,900 | 14,400 | 14,400 | 1,440 |
| Public works | 14,900 | 14,400 | 14,400 | - |
| Sidewalk maintenance | 26,800 | 12.550 | 11.002 | 1,657 |
| | 93,563 | 13,550 83,923 | 11,893 | |
| Street department | · · · · · · · · · · · · · · · · · · · | , | 86,782 | (2,859) |
| Engineering | 3,000 | 250 | 232 | 18 |
| Sanitation | 204,350 | 204,350 | 134,264 | 70,086 |
| Culture and recreation | | | | |
| City parks | 27,750 | 25,750 | 22,817 | 2,933 |
| Recreation facilities | 30,300 | 29,300 | 26,341 | 2,959 |
| Walker Memorial Library | 42,250 | 42,850 | 43,827 | (977) |
| Other governmental functions | 560,670 | 532,260 | 517,002 | 15,258 |
| Debt service | | | | |
| Interest and fees | - | 9,319 | 9,319 | - |
| Capital outlay | 358,494 | 243,551 | 243,607 | (56) |
| Total expenditures | | 2,215,857 | 2,117,365 | 98,492 |
| Excess of revenues over (under) expenditures | (141,250) | (223,462) | (95,326) | 128,136 |
| OTHER FINANCING SOURCES (USES) | | | | |
| Proceeds from sale of capital assets | 2,000 | 7,257 | 7,257 | - |
| Transfers in | 139,250 | 227,205 | 192,530 | (34,675) |
| Transfers out | | (11,000) | (93,951) | (82,951) |
| Total other financing sources (uses) | 141,250 | 223,462_ | 105,836_ | (117,626) |
| Net change in fund balance | \$ <u> </u> | \$ | 10,510 | \$10,510_ |
| Fund balance at December 1, 2004 | | | 25,000 | |
| Fund balance at November 30, 2005 | | | \$ 35,510 | |

Required Supplementary Information

BUDGETARY COMPARISON SCHEDULE

Major Streets Fund

For the year ended November 30, 2005

| | Budge | Variance with final budget-positive | | |
|--|------------|-------------------------------------|------------|------------|
| | Original | Final | Actual | (negative) |
| REVENUES | | | | (negative) |
| Intergovernmental revenues | | | | |
| Federal | \$ 960,000 | \$ 910,145 | \$ 910,145 | \$ - |
| State | 224,900 | 214,363 | 209,694 | (4,669) |
| Investment earnings | 1,500 | 9,500 | 10,415 | 915 |
| Other | | | 625 | 625 |
| Total revenues | 1,186,400 | 1,134,008 | 1,130,879 | (3,129) |
| EXPENDITURES | | | | |
| Current | | | | |
| Public works | 84,693 | 75,658 | 83,181 | (7,523) |
| Debt service | | | | |
| Bond issuance costs | 18,500 | 18,500 | 18,496 | 4 |
| Capital outlay | 2,081,500 | 2,067,037 | 1,883,253 | 183,784 |
| Total expenditures | 2,184,693 | 2,161,195 | 1,984,930 | 176,265 |
| Excess of revenues over (under) expenditures | (998,293) | (1,027,187) | (854,051) | 173,136 |
| OTHER FINANCING SOURCES (USES) | | | | |
| Proceeds from long-term debt | 1,140,000 | - | - | - |
| Transfers in | - | 1,170,200 | 1,046,902 | (123,298) |
| Transfers out | (10,000) | | | |
| Total other financing sources | 1,130,000 | 1,170,200 | 1,046,902 | (123,298) |
| Net change in fund balance | \$131,707 | \$143,013 | 192,851 | \$ 49,838 |
| Fund balance at December 1, 2004 | | | 375,011 | |
| Fund balance at November 30, 2005 | | | \$ 567,862 | |

Required Supplementary Information

BUDGETARY COMPARISON SCHEDULE

Local Streets Fund

For the year ended November 30, 2005

| | _ | Budgeto Original | ed amo | unts Final | _ | Actual | fir | riance with nal budget- positive (negative) |
|------------------------------------|-----|---------------------|--------|---------------|-----|---------|-----|--|
| REVENUES | | | | | | | | |
| Intergovernmental revenues - state | \$ | 87,000 | \$ | 79,150 | \$ | 77,121 | \$ | (2,029) |
| Investment earnings | | 3,000 | | 9,000 | | 9,124 | | 124 |
| Other | | 9,981 | _ | 3,427 | _ | 13,308 | | 9,881 |
| Total revenues | | 99,981 | | 91,577 | | 99,553 | | 7,976 |
| EXPENDITURES | | | | | | | | |
| Current | | | | | | | | |
| Public works | | 85,858 | | 56,318 | | 56,385 | | (67) |
| Debt service | | | | | | | | |
| Principal | | 10,000 | | 10,000 | | 10,000 | | - |
| Interest and fees | | 3,305 | | 3,305 | | 3,305 | | |
| Total expenditures | _ | 99,163 | _ | 69,623 | _ | 69,690 | | (67) |
| Net change in fund balance | \$_ | 818 | \$_ | 21,954 | | 29,863 | \$ | 7,909 |
| Fund balance at December 1, 2004 | | | | | _ | 331,012 | | |
| Fund balance at November 30, 2005 | | | | | \$_ | 360,875 | | |

Required Supplementary Information

BUDGETARY COMPARISON SCHEDULE

Contingent and Reserve Fund For the year ended November 30, 2005

| | _ | Budgete | d amoı | | | | | ariance with inal budget-positive | |
|--|-----|----------------|--------|----------|--------|---------|------------|-----------------------------------|--|
| | | Original Final | | _ | Actual | _ | (negative) | | |
| REVENUES | | | | | | | | | |
| Charges for services | \$ | - | \$ | - | \$ | 3,800 | \$ | 3,800 | |
| Investment earnings | _ | 3,000 | | 9,700 | _ | 10,124 | | 424 | |
| Total revenues | | 3,000 | | 9,700 | | 13,924 | | 4,224 | |
| OTHER FINANCING SOURCES (USES) | | | | | | | | | |
| Transfers in | | 3,800 | | 42,729 | | 121,880 | | 79,151 | |
| Transfers out | _ | (120,975) | | (41,258) | _ | (1,790) | | 39,468 | |
| Total other financing sources and uses | _ | (117,175) | | 1,471 | _ | 120,090 | | 118,619 | |
| Net change in fund balance | \$_ | (114,175) | \$_ | 11,171 | | 134,014 | \$_ | 122,843 | |
| Fund balance at December 1, 2004 | | | | | _ | 571,076 | | | |
| Fund balance at November 30, 2005 | | | | | \$_ | 705,090 | | | |



COMBINING BALANCE SHEET

Other Governmental Funds November 30, 2005

| | | | Special Revenue | | | | | Capital Projects | | | | | | | | | | | | Debt Service | |
|--|-----|-------------------------------|-----------------|-------------------------------|-----|----------------------|-----|--------------------------------------|-----|--------------------------------------|-------------------|--------------------------------------|-------------------|--------------------------------------|-----|---|-----|--------------------------------------|-------|-------------------------------|--|
| | | Total other overnmental funds | _ | Walker Community Center | _ | Summer Recreation | · - | Alley Paving District #02-A | | Alley Paving District #94-A | | Alley Paving District #95-A | | Alley Paving District #95-B | | Alley Paving District #96-A, B | | Alley Paving District #97-A | | Special Assessment #99A | |
| ASSETS Cash and investments | \$ | 51,675 | \$ | 2,269 | \$ | 4,942 | \$ | 29,534 | \$ | _ | \$ | _ | \$ | 3,540 | \$ | 11,390 | \$ | _ | \$ | _ | |
| Special assessments receivable | _ | 10,520 | _ | -, | | - | | 10,430 | _ | - | · _ | - | | 90 | · _ | - | | - | | | |
| Total assets | \$_ | 62,195 | \$= | 2,269 | \$_ | 4,942 | \$_ | 39,964 | \$= | - | - ^{\$} - | - | - ^{\$} - | 3,630 | \$= | 11,390 | \$_ | - | · \$_ | | |
| LIABILITIES AND FUND BALANCES (DEFICITS) Liabilities | | | | | | | | | | | | | | | | | | | | | |
| Accounts payable | \$ | 436 | \$ | 436 | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | |
| Accrued liabilities | | 179 | | 179 | | - | | - | | - | | - | | - | | - | | - | | - | |
| Deferred revenue | | 8,940 | | - | | - | | 8,940 | | - | | - | | - | | - | | - | | - | |
| Advances from other funds | | 33,673 | _ | - | _ | - | | 32,898 | _ | - | | - | | 775 | _ | - | | - | | | |
| Total liabilities | | 43,228 | | 615 | | - | | 41,838 | | - | | - | | 775 | | - | | - | | - | |
| Fund balances (deficits) Reserved for: | | | | | | | | | | | | | | | | | | | | | |
| Capital projects Unreserved | | 14,245 | | - | | - | | - | | - | | - | | 2,855 | | 11,390 | | - | | - | |
| Special revenue | | 6,596 | | 1,654 | | 4,942 | | - | | - | | - | | - | | - | | - | | - | |
| Capital projects | | (1,874) | _ | - | _ | - | | (1,874) | _ | - | | - | | - | _ | - | _ | - | | - | |
| Total fund balances (deficits) | _ | 18,967 | _ | 1,654 | _ | 4,942 | | (1,874) | _ | - | | - | | 2,855 | _ | 11,390 | | - | | - | |
| Total liabilities and fund balances (deficits) | \$_ | 62,195 | \$_ | 2,269 | \$_ | 4,942 | \$_ | 39,964 | \$_ | _ | \$_ | - | \$_ | 3,630 | \$_ | 11,390 | \$_ | - | \$_ | | |

${\it City of North Muskegon} \\ {\it Combining Statement of Revenues, expenditures and changes in fund balances (deficits)}$

Other Governmental Funds For the year ended November 30, 2005

| | | | Special | Revenue | | D | ebt Service | | | | | | | | | | | | |
|---|--------------------------------|-------------|-------------------------------|----------------------|-----|--------------------------------------|-------------|-----------------------------|-----|--------------------------------------|-----------|--------------------------------------|----|--------------------------------|-----|--------------------------------------|----|-------------------------------|--|
| | Total oth governme funds | ntal | Walker Community Center | Summer Recreation | | Alley Paving District #02-A | | Alley Paving District #94-A | _ | Alley Paving District #95-A | _ | Alley Paving District #95-B | | Alley Paving District #96-A, B | | Alley Paving District #97-A | A | Special Assessment #99A | |
| REVENUES | | | | | | | | | | | | | | | | | | | |
| Charges for services | | 598 \$ | | | \$ | | \$ | - | \$ | - | \$ | - | \$ | | \$ | | \$ | - | |
| Investment earnings | | 500 | 67 | 106 | | 1,213 | | 137 | | 67 | | 91 | | 297 | | 16 | | 506 | |
| Other | 1, | 502 | | | - | 1,412 | _ | | _ | | _ | 90 | - | | _ | | _ | | |
| Total revenues | 13, | 500 | 3,117 | 6,654 | | 2,625 | | 137 | | 67 | | 181 | | 297 | | 16 | | 506 | |
| EXPENDITURES Current Culture and recreation | 13, | 335 | 4,958 | 8,877 | | | | | _ | | | - | | - | _ | <u>-</u> | | <u>-</u> | |
| Excess of revenues over (under) expenditures | (| 235) | (1,841) | (2,223) | | 2,625 | | 137 | | 67 | | 181 | | 297 | | 16 | | 506 | |
| OTHER FINANCING SOURCES (USES) Transfers in Transfers out | 1, (27, | 790 929) | 1,790 | - - | | <u>-</u> | | <u>-</u> (4,369) | | (3,677) | | - | | <u>-</u> | _ | - (16) | | - (19,867) | |
| Total other financing sources (uses) | (26, | 139) | 1,790 | | | - | _ | (4,369) | _ | (3,677) | | - | _ | | _ | (16) | | (19,867) | |
| Net change in fund balances (deficits) | (26, | 374) | (51) | (2,223) | | 2,625 | | (4,232) | | (3,610) | | 181 | | 297 | | - | | (19,361) | |
| Fund balances (deficits) at December 1, 2004 | 45, | 341_ | 1,705 | 7,165 | | (4,499) | | 4,232 | _ | 3,610 | | 2,674 | _ | 11,093 | _ | - | _ | 19,361 | |
| Fund balances (deficits) at November 30, 2005 | \$18, | 967 \$ | 1,654 | \$ 4,942 | \$_ | (1,874) | s | | \$_ | | \$ | 2,855 | s_ | 11,390 | \$_ | | \$ | | |

SINGLE AUDIT OF FEDERAL FINANCIAL ASSISTANCE PROGRAMS

Financial Report and Independent Auditors' Reports November 30, 2005

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CERTIFIED PUBLIC ACCOUNTANTS

INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

February 1, 2006

City Council City of North Muskegon North Muskegon, Michigan

We have audited the financial statements of the City of North Muskegon as of and for the year ended November 30, 2005 and have issued our report thereon dated February 1, 2006. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the City of North Muskegon's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide an opinion on the internal control over financial reporting. However, we noted a certain matter involving the internal control over financial reporting and its operation that we consider to be a reportable condition. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect the City of North Muskegon's ability to initiate, record, process and report financial data consistent with the assertions of management in the financial statements. The reportable condition is described as Finding 1 in Part B of the accompanying Schedule of Findings and Questioned Costs.

A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, we believe none of the reportable conditions described above is a material weakness.

City Council February 1, 2006 Page 2

Compliance

As part of obtaining reasonable assurance about whether the City of North Muskegon's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of the City Council, management, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Brukley De Long, PLC

CERTIFIED PUBLIC ACCOUNTANTS

INDEPENDENT AUDITORS' REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

February 1, 2006

City Council City of North Muskegon North Muskegon, Michigan

Compliance

We have audited the compliance of the City of North Muskegon with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133 *Compliance Supplement* that are applicable to its major federal program for the year ended November 30, 2005. The City of North Muskegon's major federal program is identified in the Summary of Auditors' Results section of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to its major federal program is the responsibility of the City of North Muskegon's management. Our responsibility is to express an opinion on the City of North Muskegon's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City of North Muskegon's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the City of North Muskegon's compliance with those requirements.

In our opinion, the City of North Muskegon complied, in all material respects, with the requirements referred to above that are applicable to its major federal program for the year ended November 30, 2005.

City Council February 1, 2006 Page 2

Internal Control Over Compliance

The management of the City of North Muskegon is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the City of North Muskegon's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts, and grants caused by error or fraud that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

Schedule of Expenditures of Federal Awards

Brukley De Long, PLC

We have audited the financial statements of the City of North Muskegon as of and for the year ended November 30, 2005 and have issued our report thereon dated February 1, 2006. Our audit was performed for the purpose of forming an opinion on the financial statements taken as a whole. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by OMB Circular A-133 and is not a required part of the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the financial statements taken as a whole.

This report is intended solely for the information and use of the City Council, management, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

For the year ended November 30, 2005

| Federal grantor/pass-through grantor/program title | Federal CFDA number | | Entitlement program or award amount | | Accrued (deferred) revenue October 1, 2004 | | Cash or payments in kind received (cash basis) | | Amount of grant expenditures | Accrued (deferred) revenue November 30, 2005 | Note |
|---|---------------------------|-----|--|-----|--|-----|--|----|------------------------------|--|------|
| U.S. Department of Transportation, Federal Highway Administration Passed through Michigan Department of Transportation Highway Planning and Construction Proj STP0561 (316) Fed Item HH4232 Contract 05-5058 | 20.205 | \$ | 910,145 | \$ | - | \$ | 910,145 | \$ | 910,145 | \$ - | 2 |
| U.S. Department of Homeland Security Direct programs Assistance to Firefighters Grant Program EMW-2004-FG-15682 | 97.044 | _ | 93,466 | _ | | - | 39,466 | - | 39,466 | | |
| TOTAL FEDERAL ASSISTANCE | | \$_ | 1,003,611 | \$_ | - | \$_ | 949,611 | \$ | 949,611 | \$ - | |

NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

- 1. See the notes to the financial statements for significant accounting policies used in preparing this schedule.
- 2. These programs are administered by the Michigan Department of Transportation (MDOT) and federal compliance reports of these programs are included in the single audit of MDOT.
- 3. The following is a reconciliation of federal revenues as reported on page 7 of the City of North Muskegon financial statements for the year ended November 30, 2005 and federal expenditures per the Schedule of Expenditures of Federal Awards.

| Federal revenues per City of North Muskegon financial statements for the year ended November 30, 2005 (page 7) | | |
|--|----|---------|
| General Fund | \$ | 39,466 |
| Major Streets Fund | | 910,145 |
| Federal assistance expenditures and operating transfers out per | _ | |
| Schedule of Expenditures of Federal Awards | \$ | 949,611 |

City of North Muskegon SCHEDULE OF FINDINGS AND QUESTIONED COSTS

Year ended November 30, 2005

A. SUMMARY OF AUDITORS' RESULTS

- 1. The auditors' report expresses an unqualified opinion on the financial statements of the City of North Muskegon.
- 2. *One (1)* reportable condition disclosed during the audit of the financial statements is reported in the Independent Auditors' Report on Compliance and on Internal Control over Financial Reporting Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* and is reported in Part B of this schedule. This reportable condition is not reported as a material weakness.
- 3. *No* instances of noncompliance material to the financial statements of the City of North Muskegon were disclosed during the audit as reported in Part B of this schedule.
- 4. There were *no* reportable conditions disclosed during the audit of the major federal award programs as reported in the Independent Auditors' Report on Compliance with Requirements Applicable to Each Major Program and Internal Control over Compliance in Accordance with OMB Circular A-133 and as reported in Parts B and C of this schedule.
- 5. The auditors' report on compliance for the major federal award program for the City of North Muskegon expresses an unqualified opinion.
- 6. Audit findings that are required to be reported in accordance with Section 510(a) of OMB Circular A-133 are reported in this schedule.
- 7. The program tested as a major program was:

| | CFDA |
|-----------------------------------|---------------|
| <u>Name</u> | <u>Number</u> |
| | |
| U.S. Department of Transportation | |
| Highway Planning and Construction | 20.205 |
| | |

- 8. The threshold for distinguishing Types A and B programs was \$300,000.
- 9. The City of North Muskegon was not determined to be a low-risk auditee.

City of North Muskegon SCHEDULE OF FINDINGS AND QUESTIONED COSTS—CONTINUED Year ended November 30, 2005

| В. | FINDINGS RELATING TO THE FINANCIAL STATEMENTS, WHICH ARE REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS | Questioned Costs |
|----|---|---------------------|
| | COMPLIANCE | |
| | NONE | None |
| | REPORTABLE CONDITIONS | |
| | Fiscal 2005 Finding No. 1: Journal Entry Review and Approval | |
| | Condition: General ledger journal entries are not reviewed and approved. | |
| | Effect: Errors or the misappropriation of funds can go undetected. | None |
| | Recommendation: Journal entries should be reviewed and approved by an appropriate official. | |
| C. | FINDINGS AND QUESTIONED COSTS—MAJOR FEDERAL AWARD PROGRAMS AUDIT | |
| | COMPLIANCE | |
| | NONE | None |
| | REPORTABLE CONDITIONS | |
| | NONE | None |



1502 Ruddiman Drive North Muskegon, MI 49445 Phone: (231) 744-1621

Fax: (231) 744-0367

SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS

February 1, 2006

U.S. Department of Transportation Washington, DC

Brusty K Mattson

The City of North Muskegon respectfully advises you that it was not required to have a single audit of federal awards for the year ended November 30, 2004. Accordingly, the status of prior audit findings is not applicable.

Sincerely,

Kristy Mattson

Treasurer

1502 Ruddiman Drive North Muskegon, MI 49445 Phone: (231) 744-1621 Fax: (231) 744-0367

CORRECTIVE ACTION PLAN

February 1, 2006

U.S. Department of Transportation Washington, DC

The City of North Muskegon respectfully submits the following Corrective Action Plan for the year ended November 30, 2005.

Name and address of independent public accounting firm:

Brickley DeLong, PLC

P.O. Box 999

Muskegon, Michigan 49443

Audit period: November 30, 2005

The findings from the Schedule of Findings and Questioned Costs for the year ended November 30, 2005 are discussed below. The findings are numbered consistently with the numbers assigned in the schedule. Section A of the schedule, Summary of Auditors' Results, does not include findings and is not addressed.

B. FINDINGS—FINANCIAL STATEMENT AUDIT

COMPLIANCE

There were **no** compliance findings.

U.S. Department of Transportation February 1, 2006 Page 2

B. FINDINGS—FINANCIAL STATEMENT AUDIT—Continued

REPORTABLE CONDITIONS

Fiscal 2005 Finding No. 1: Journal Entry Review and Approval

Recommendation: Journal entries should be reviewed and approved by an appropriate official.

Action Taken: During the year ending November 30, 2006, City personnel will review existing procedures and will implement the review and approval of journal entries by appropriate personnel.

C. FINDINGS—MAJOR FEDERAL AWARD PROGRAMS

COMPLIANCE

There were **no** compliance findings in relation to major federal award programs.

REPORTABLE CONDITIONS

There were **no** reportable conditions in relation to major federal award programs.

If the U.S. Department of Transportation has questions regarding this plan, please call Kristy Mattson at (231) 744-1621.

Sincerely,

Kristy Mattson

Gusty K Mallson

Treasurer

CERTIFIED PUBLIC ACCOUNTANTS

February 1, 2006

City Council City of North Muskegon North Muskegon, Michigan

In planning and performing our audit of the financial statements of the City of North Muskegon for the year ended November 30, 2005, we considered its internal control in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control. However, we noted a certain matter involving internal control and its operation that we consider to be a reportable condition under standards established by the American Institute of Certified Public Accountants. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control that, in our judgment, could adversely affect the City of North Muskegon's ability to initiate, record, process and report financial data consistent with the assertions of management in the financial statements. We have attached a summary of such reportable conditions.

A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that errors or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions.

Our consideration of internal control would not necessarily disclose all matters in internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses as defined above. However, we do not believe the reportable condition described above is a material weakness.

This report is intended solely for the information of the City Council, management, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Brukley Ve Long, PLC

REPORTABLE CONDITION

Recommendation 1: All journal entries should have documented approval by an appropriate member of management.

During our audit, we noted that approval of journal entries was not documented.

The maintenance of files with documented approval of journal entries would reduce the possibility of an inaccurate journal entry being made.